Due to workload and furloughs, the following statement was written between 06/04/20 and 06/24/20. This statement documents my role, significant observations, and significant actions during the protests which occurred on 05/31/20 to early 06/01/20 in the City of Seattle. I have tried to be as accurate as possible but there are undoubtedly things I may have forgotten. I relied on my memory, field notes, the Incident Action Plan for the Operational Period 05/31/2020 (1200 – 2000 hours), and the SPOC log to assist me in writing this statement.

On February 24th, 2020 I was promoted to the rank of Captain and assigned to the West Precinct. On May 23rd, 2020 I went out of town on vacation and returned to Seattle on May 30th, 2020. While I was away, I learned via television and internet news that there were numerous protests occurring throughout the country following the tragic death of George Floyd, who reportedly died after a Minneapolis Police Officer kneeled on his neck for nearly nine minutes while three other officers were present. The news media reported that there had been arson(s), significant property destruction, and looting occurring in various cities. One of the Minneapolis Police Precincts was reportedly set on fire. Looking at the Seattle media reports, I learned that there were protests occurring there also.

On May 30th at about 0822 hours I called my Operations Lieutenant Brian Stamplf for an update as he was serving as the Acting Captain during my absence, and we discussed the situation. He explained among other things that on May 29th there had been a protest at Hing Hay Park (located at 423 Maynard Ave S.) and though I cannot recall all the specifics, I understood the event had not gone well.

Later in the day and into the evening of May 30th, while waiting for my flight back to Seattle, I continued monitoring various Seattle news outlets which were reporting that there was significant property destruction and looting in Downtown Seattle. At about 1840 hours, I sent A/Captain Stamplf a text from the airport to advise that I had been following the news and that it sounded as if things were pretty bad. He later sent me a photo of a Seattle Police Patrol Vehicle that was destroyed when someone set it on fire. He explained that the burned-out vehicle was the car that he and Captain Kibbee were using and that he would need to replace some of his equipment. The picture of said vehicle along with other images in the media showing the devastation in the Downtown retail core were disturbing. When my plane landed back in Seattle (around 2120 hours), I responded to the photo A/Captain Stamplf sent me and asked for an update. A/Captain Stamplf informed me that the protests were still going. He said we lost several vehicles and two rifles. He said every window in the retail core was smashed and looting was in progress. He said the National Guard was on the way and a curfew for the City was in place. When I exited the plane, I called A/Captain Stamplf for more details and asked whether I should report to work that night. I believe it was then that he informed me that in addition to the widespread property destruction and looting, we had officers who were injured to include one officer who was struck by a fire extinguisher and suffered a dislocated shoulder. A/Captain Stamplf spoke with Assistant Chief Mahaffey who advised that I was to report to work in the morning and I would be involved in the demonstration management efforts for the day.

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On May 31\textsuperscript{st}, the Commanders roll call was scheduled for 1100 or 1130 hours and the General roll call was scheduled for 1200 hours. Prior to those events, I took a drive through the downtown retail core to assess the damage for myself. Suffice it to say, I was saddened by what I saw. There was a tremendous amount of Graffiti spray painted on countless buildings. Numerous retailers including but not limited to Old Navy, Urban Outfitter, Men’s Wearhouse, and Columbia had their windows broken-out. The only positive or encouraging thing I saw was numerous people carrying brooms and dust pans to help clean up the shattered glass while others used rags, solvents, and power-washers to help clean off the graffiti.

I obtained a copy of the Incident Action Plan for the May 31\textsuperscript{st} events and attended the Commander’s roll call followed by the General roll call. I was designated to serve as the Incident Commander. Lieutenant Brooks was designated to serve as the Operations Section Chief. Lieutenant Dyment and Lieutenant Alcantara were each assigned to Crowd Management Platoons on bicycles. All three of those Commanders have worked at the West Precinct for years and have a considerable amount of training and experience in Crowd Management and Crowd Control techniques. Additionally, we had numerous other Commanders, Supervisors, and Officers assigned to assist with Demonstration Management.

During the general roll call Lieutenant Brooks and/or I would have mentioned among other things the known events/protests scheduled for the day and recited the Department’s mission, priorities, and the (my) Commander’s Intent which was; “We will facilitate, in a content-neutral manner, the rights of all gathered, the freedom to assemble and express their views within the limited conditions necessary to address public safety concerns.” The General Control Objectives were 1) Provide for the safety of the general public, spectators, first responders, and participants during the statewide COVID-19 state of emergency which did not permit public gatherings. 2) Facilitate citizen’s right to peacefully express their First Amendment free speech rights within the parameters set forth by the Washington State Governor’s Stay at Home proclamation and the suspension of permitted events. 3) Take enforcement action for violent crimes committed against persons or significant property damage, while ensuring arrest are conducted in a safe and effective manner and in accordance with training and law. 4) Deter criminal activity and protect public and private property by providing a significant uniformed patrol presence. 5) Minimize the disruption to traffic through the use of traffic diversion as required.

I was aware that Mayor Durkan had imposed a general curfew for the City and I later received copies of her Civil Emergency Imposing Curfew, her Proclamation of Civil Emergency and her Civil Emergency Order Establishing Prohibited Items.

The curfew stated among other things, “A general curfew is imposed in the City of Seattle: Commencing at 5:00 p.m. on May 30, 2020, no person shall enter or remain in a public place as defined in SMC 15.02.046i. This general Curfew shall continue until 5:00 a.m. on May 31, 2020, and will recommence at 5:00 pm, May 31, 2020, until 5:00 am on June 1, 2020, and shall be enforced by the Seattle Police Department, other law enforcement agencies and the military.” The Curfew Order went on to state, “This general curfew shall not apply to law enforcement personnel who are actively engaged in carrying out their duties; military personnel who are actively engaged in providing assistance to the City pursuant to a Mayoral Proclamation or Order then in effect; emergency personnel actively engaged in carrying out their duties; other City and other government personnel who are actively engaged in carrying out their duties; other City and government officials with valid identification and representatives of the media authorized in advance by the Office of the Mayor or the Chief of the Seattle Police Department or his designee. For purposes of this Order, the phrase “actively engaged in carrying out their duties” includes traveling to and from the location of those duties to begin or end a work shift.” Additionally, the Curfew Order stated, “Any person found to have knowingly violated this Civil Emergency Order is guilty of Failure to Obey the Mayor’s Emergency Order, and upon conviction may be punished by a fine of not more than Five Hundred Dollars ($500.00) or by imprisonment for not more than One Hundred and Eighty (180) days or both such fine and imprisonment. SMC 10.02.110; 12A.26.040.”
I had also been advised that during the riot(s) on May 30th, SPD personnel attempted to disperse the crowd using less-lethal munitions, including OC pepper spray and blast balls, but given the magnitude of the event and the aggressiveness of the crowd, Patrol and SWAT were nearly depleted of those items. I discussed the issue with Assistant Chief Mahaffey and he agreed with a proposal which would allow Patrol to utilize CS canisters to disperse crowds if necessary and utilize 40-mm launchers to protect the burning canisters from individuals who might try to pick-them-up and throw them back at the officers or elsewhere. Assistant Chief Mahaffey explained that the proposal would require Chief Best to grant a policy exemption. On 05/31/20 a memo detailing the proposal and requesting the exemption was submitted to and approved by Chief Best.

Following the roll calls at the West Precinct, Lieutenant Brooks, CAU Detective Monner and I headed out in an unmarked SPD Patrol vehicle to monitor the various unpermitted protests, rallies, and/or marches. Crime Analysis Unit Detective Monner was serving as a liaison from our Intelligence Unit and her role was to provide updates from her IU counterparts about any activities related to the protests that may potentially impact public safety. There were multiple protests/rallies forming in various areas of the West Precinct including Hing Hay Park, the King County Jail, and Westlake Park. As a result of the Mayor declaring a civil emergency, the National Guard was deployed in the Downtown retail core to help restore order and deter further acts of vandalism and/or looting. I believe they were primarily positioned between 3rd and 5th Avenues, from Stewart St. to Pike St. but they may have extended beyond those boundaries. Despite the presence of the National Guard and SPD personnel, the 911 Communications Center was still receiving calls about looting in progress.

As the number of protesters at Westlake Park continued growing, SPD personnel prepared for them to begin marching. SPD typically tries to facilitate a group's movement, not allow people to go against the flow of traffic and attempts to address any acts of violence or significant property damage when feasible. As we continued monitoring the Radio, there were reports of looting in progress at the Downtown Target and Walgreens. We also learned that there were protestors in the area of the Emergency Operations Center which is located at approximately 4th Ave and Washington St. As the Westlake crowd grew so did another group outside the King County Jail. SPD personnel monitored both events. Shortly thereafter we learned the Westlake group was going to march towards the KCJ group. When the Westlake group began marching, officers escorted them. The Westlake group headed towards the KCJ group and the KCJ group left that area. At some point, we wanted both groups to converge as it would be easier to observe and/or manage one large group versus two smaller ones. At some point while we were in the vicinity of KCJ, I heard someone on the Radio announce that they were taking rocks and bottles and I advised to give a dispersal order as I did not want anyone get hurt, particularly after what happened the day before. However, I do not believe a dispersal order was issued as I was told later that there was no public address system readily available.

I believe the two groups merged eventually and started marching northbound on 4th Ave. As they marched northbound on 4th Ave, I learned that officers deployed blast balls, made an arrest, and the Seattle Fire Department was summoned to decontaminate two officers (Luckie and Eastman). When I arrived on scene (approximately 4th Ave and Seneca St), I noticed there were two officers who looked like they were experiencing the effects of OC pepper spray. I asked Officer Luckie what happened and he explained that there was a male among the protestors who shoved then punched them with OC spray. I learned that we had one person in custody but the suspect who sprayed the officers was still outstanding.

At some point, the group turned eastbound on Pike St. and continued marching towards Capitol Hill. As we continued monitoring their progress, we learned there were one or more other groups of protestors gathering and/or marching in the general area including a large group assembling at Cal Anderson park located at 1635 11th Ave. Per the SPOC Log, Lieutenant Brooks, CAU Detective Monner and I must have returned Downtown for some reason and prepared for another group to start marching from Westlake Park. We monitored the group at Westlake or another one as they marched towards Capitol Hill. Per the SPOC log, at approximately 1745 hours, there is a notation stating, under the Mayor’s order, there is a curfew in place and groups cannot return downtown. I do not recall whether that was a broadcast via Radio or merely an
update on the log. Per the log, at approximately 1751 hours, there is another notation indicating that I (Car 21) announced; prevent the crowd from going downtown as there is a curfew and that I would message that out to them. I was aware that the Mayor’s Office had been discussing plans to establish a public safety area Downtown utilizing a combination of SDOT Jersey barriers, SDOT trucks, and SPD Traffic Units. The public safety area was intended to allow SDOT to move their personnel and equipment into the area to aid with the clean-up and recovery efforts. At 1756 hours, while a large group was at Olive and Boren, I issued a verbal warning about the Mayor’s Curfew Order via the public address system in our patrol car. At approximately 1800 hours the group turned eastbound on Pine St from Melrose Ave. There was an SPD prisoner van at that location and some people began striking it as they walked by. Per the SPOC log, the estimated crowd size was about 1000. The crowd’s demeanor was highly energized and the sentiment expressed by many was often hostile towards the police. I issued another verbal warning about the Mayor’s Curfew Order via our PA system and someone responded by throwing an unknown object at our vehicle. The item sounded heavy as it made a loud noise when it struck our car. I did not see who threw it but I heard an adult male angrily yelling something to the effect of; if I want to go for a walk in my city… My impression was that the Mayor’s Curfew Order was not well received. The large crowd continued marching towards the Seattle Police Department’s East Precinct located at 12th Ave and Pine St. East Precinct personnel had bicycle fencing and personnel stationed around the perimeter of the precinct to prevent large groups from interfering with their ingress and egress. Per the SPOC Log, at approximately 1826 hours, a portion of the group separated and headed southbound on 11th Ave then turned eastbound on Pike St. Protestors continued to the barriers stationed at 12th Ave and Pike and 13th Ave and Pine. Per the SPOC Log, at approximately 1836 hours, there was reportedly a fight occurring in the crowd. At approximately 1839 hours the officers at 13th Ave and Pine street were reportedly taking bottles and the crowd was pushing on the fence. Shortly thereafter, the group marched westbound on Pike St. and we were advised (I believe possibly by our Intel personnel) that some of the people in group were digging through the garbage cans at the QFC located at Broadway and Pike St., possibly looking for items to throw.

The group continued marching westbound and eventually encountered our police line at Seneca and Boren, which prevented them from continuing westbound into the Downtown retail core. We maintained the police line across the east side of the intersection at Seneca and Boren and while many people stood there, others turned around and headed towards some of the nearby east and west streets leading Downtown. While we were at this location, I believe I had one or more telephone conversations with Assistant Chief Mahaffey concerning the group’s efforts to head downtown and I believe we discussed the Mayor’s Curfew Order. At approximately 1943 hours I issued another verbal warning about the Mayor’s Curfew Order via our PA system. We attempted to position officers at some of the east/west streets leading back into Downtown but there were too many to cover and some of the people started running to get ahead of our officers. It became evident to me that we did not have enough officers to prevent the whole group from returning Downtown and we were getting too stretched-out trying thus I decided to open the police line at Boren and Seneca, with the thought that the fragmented groups would likely coalesce back in Westlake Park, which would ultimately make it easier for us to monitor their conduct. As expected, the groups reunited in Westlake Park.

Per the SPOC log, at about 2051 hours, approximately 150 more people arrived at Westlake Park who were reportedly more aggressive. Shortly thereafter, we received information that there was another group of about 200 heading westbound from 9th Ave and Pine St. and I believe they joined the group already at Westlake Park though some may have gone elsewhere. We eventually positioned a line of officers on the east side of 5th Ave at Pine St. to prevent people from heading westbound on Pine St. towards Westlake Park and positioned another line of officers on the west side of 5th Ave at Pine St. to prevent people from heading eastbound on Pine St. At some point, we spoke with one or more of the apparent organizers and/or main speakers of the rally occurring in Westlake Park during which we explained that there was a curfew in effect. We gave them more time to give speeches though I do not recall exactly how long and then contacted them again after a reasonable amount of time had passed to advise that they would need to conclude their event. Some of the people we spoke with seemed understanding and willing to cooperate with the curfew.
Our Patrol vehicle was parked facing southbound on 5th Ave at the Pine Street intersection. We had a significant number of highly energized, emotional people congregating in the downtown retail core wherein protests had turned violent the day before. I understood that during the May 30th riot(s) in Downtown Seattle, one or more police officers were reportedly injured, and numerous businesses and vehicles were vandalized and/or damaged and/or looted. The May 30th riot(s) in Seattle was so destructive that Mayor Durkan deemed it necessary to declare a Civil Emergency and the National Guard was brought-in to help restore order and prevent a reoccurrence. Additionally, the Mayor imposed a general curfew for the City (see above for details). I spoke with Assistant Chief Mahaffey about the present situation via telephone. Based on our conversation, I understood that the Mayor wanted the Curfew Order enforced and we agreed that we needed to take further action to enforce it.

Lieutenant Brooks coordinated with our personnel to prepare a corridor should the need arise to move people out of Westlake Park and the Downtown retail core. The plan was for me to issue three separate verbal warnings about the Mayor’s Curfew Order via the PA system in our Patrol car, spaced five minutes apart, and allow people an opportunity to leave the area. If people did not comply with those warnings then I would issue three separate verbal dispersal orders via the PA system in our Patrol car, spaced ten minutes apart. If people still did not comply then we would direct officers to start moving people out of Westlake Park and the Downtown retail core. Those who refused to leave would be subject to arrest.

Per the SPOC log, at approximately 2139 hours, I gave the first warning about the Mayor’s Curfew Order via the PA system in our Patrol car. I read from the Order itself and while not verbatim, my general announcement was, A general curfew is imposed in the City of Seattle: Commencing at 5:00 p.m. on May 30, 2020, no person shall enter or remain in a public place. This general Curfew shall continue until 5:00 a.m. on May 31, 2020, and will recommence at 5:00 pm, May 31, 2020, until 5:00 am on June 1, 2020, and shall be enforced by the Seattle Police Department, other law enforcement agencies and the military. Any person found to have knowingly violated this Civil Emergency Order is guilty of Failure to Obey the Mayor’s Emergency Order, and upon conviction may be punished by a fine or by imprisonment. You have five minutes to leave the area.

Per the SPOC log, at approximately 2146 hours, I gave the second warning about the Mayor’s Curfew Order via the PA system in our Patrol car. I read it in the same manner noted above. I could hear people yelling angrily in response to the warning. Per the SPOC log, someone announced they were taking bottles, meaning someone was likely hurling one of more bottles at them. Lieutenant Dyment had Sergeant Didier positioned at 4th Ave and Pine St. and he verified that he could hear my PA announcement.

Per the SPOC log, at approximately 2153 hours, I gave the third warning about the Mayor’s Curfew Order via the PA system in our Patrol car. I read it in the same manner noted above. Per the SPOC log, after the third warning was issued Lieutenant Brooks (Unit 216) referenced the line at 5th Ave and Pine St. and mentioned there were two glass bottles and other objects (indicating those items were thrown).

Per the SPOC log, at approximately 2156 hours, I gave the first dispersal order via the PA system in our Patrol car. I utilized my laminated pocket card for Issuing the Order to Disperse and stated, I am Captain Allen of the Seattle Police Department. I am now issuing a public safety order to disperse and I command all those assembled at (and I believe I said Westlake Park and the 500 block of Pine St.) to immediately disperse, which means leave this area. If you do not do so, you may be arrested or subject to other police action. Other police action could include the use of chemical agents or less-lethal munitions, which may inflict significant pain or result in serious injury. If you remain in the area just described, regardless of your purpose, you will be in violation of city and state law. The following routes of dispersal are available...
(and I believe I said for those in Westlake Park head southbound on 4th Ave and for those in the 500 block of Pine St. head east bound on Pine St.). You have ten minutes to disperse.

Per the SPOC log, following the first dispersal order, there was information broadcast that individuals with backpacks were moving southbound on 5th Ave. from Stewart towards our patrol vehicles and Assistant Chief Mahaffey announced to me (Car 21) that we do not want our cars exposed and get them out if you have to.

Per the SPOC log, at approximately 2207 hours, I gave the second dispersal order via the PA system in our Patrol car. I read it in the same manner noted above and gave people another ten minutes to leave the area. Per the SPOC log, at approximately 2216 hours, Lieutenant Dyment (Unit 217) advised that the organizers will get everyone together then will move them out.

Per the SPOC log, at approximately 2219 hours, I gave the final dispersal order via the PA system in our Patrol car. I read it in the same manner noted above but this time I believe I said something to the effect that this was the final warning and that everyone had to leave immediately.

Per the SPOC log, at approximately 2221 hours, at my direction Lieutenant Brooks coordinated with Lieutenant GarthGreen (Unit 223) to begin moving the crowd. The plan was to start near 6th Ave. and move people westbound on Pine St. towards Westlake Park. To accomplish this, the police lines on the east and west sides of 5th Ave. at Pine St. had to move out the way. Officers advanced towards the crowds while ordering them to move. The crowd was moved southbound out of Westlake Park, eastbound on Pike St., and southbound on Boren Ave. to about Spring St or Madison St. Lieutenant Dyment had officers set lines along the west side of Boren Ave., allowing people to leave to the east.

By the time we reached Boren Ave. and Madison St., numerous people had left the area. We had some officers return Downtown while others monitored various individuals. Per the SPOC log, a group of about 100 people started heading westbound on Madison St. and Lieutenant Brooks (Unit 216) assigned units to monitor. The group reportedly continued westbound on Madison St., crossed over Interstate-5, and eventually turned northbound on 3rd Ave. Officers continued to monitor. Meanwhile, there were other reports of looting including a group that was entering Ben Bridge Jewelers and officers reportedly made and arrest. Officers continued monitoring the larger group and reportedly began taking rocks at 9th Ave and Westlake. Officers backed off to avoid getting struck. We drove to that area and heard an unknown object impact our vehicle. I did not see where it came from. We noted the group had headed westbound towards Denny Park. I eventually turned over command to Lieutenant GarthGreen (Unit 223) who continued to monitor the rock throwing group. We returned to the West Precinct and ended our shift.
CIVIL EMERGENCY ORDER

ESTABLISHING PROHIBITED ITEMS

CITY OF SEATTLE

WHEREAS, in my capacity as Mayor, I proclaimed a civil emergency exists in the City of Seattle in the Mayoral Proclamation of Civil Emergency Dated May 30, 2020 at 4:58 P.M.; and

WHEREAS, the facts stated in that proclamation continue to exist as this Order is being issued contemporaneously with the Mayoral Proclamation of Civil Emergency, and additionally reports are incoming about a man with a rifle on the Yesler overpass; and

WHEREAS, it is necessary to use extraordinary measures to protect the public peace, safety and welfare; and

WHEREAS, I believe it is in the best interest of the public safety, that law enforcement be granted the authority to act in the manner contemplated in this Civil Emergency Order; and

WHEREAS, the conditions of this Civil Emergency Order are designed to provide the least necessary restriction on the rights of the public; and

WHEREAS, the civil emergency necessitates the utilization of emergency powers granted to the Mayor pursuant to Seattle Municipal Code, Chapter 10.02 and RCW Chapter 38.52.

WHEREAS, SMC 10.02.020.A.15 authorizes the Mayor to proclaim “such other orders as are imminently necessary for the protection of life and property” and take extraordinary measures to protect the public peace, safety and welfare; and

NOW, THEREFORE,

I, JENNY A. DURKAN AS MAYOR OF THE CITY OF SEATTLE DO ORDER THAT:

SECTION 1: RESTRICTIONS ON PROHIBITED ITEMS

A. A restricted area is imposed in the portion of the City defined at present as bounded approximately on the East by 15th Avenue East, on the South by 190, on the West by Elliott Bay and on the North by Mercer Street.

B. Within this zone, all persons are prohibited from possessing, transporting, purchasing, furnishing or selling any weapon, including, but not limited to: rocks, bottles, pipes, bats, clubs,
chains, sharpened signs, shields, gas, road flares, torches, paint balls, light bulbs, any incendiary devices, pry-bars, skateboards, balloons filled with liquid, dimensional lumber with a dimension greater than ½ inch, or any other objects which can be used for infliction of bodily harm or damage to property.

C. Seattle Police are hereby directed confiscate any weapon identified above or any other implement reasonably perceived or believed to be capable of being used as a weapon found within these boundaries.

D. Any individual who violates this order shall be subject to arrest, as set forth below in Section 4, and confiscation of the prohibited item.

SECTION 4:

Any person found to have knowingly violated this Civil Emergency Order is guilty of Failure to Obey the Mayor’s Emergency Order, and upon conviction may be punished by a fine of not more than Five Hundred Dollars ($500.00) or by imprisonment for not more than One Hundred and Eighty (180) days or both such fine and imprisonment. SMC 10.02.110; 12A.26.040.

SECTION 5:

All mayoral proclamations presently in effect shall remain in full force and effect except that, insofar as any provision of any such prior proclamation is inconsistent with any provision of this proclamation, then the provision of this proclamation shall control.

SECTION 6:

A copy of this Civil Emergency Order shall be delivered to the Governor of the State of Washington and to the County Executive of King County. To the extent practicable, a copy of this Civil Emergency Order shall be made available to all news media within the City and to the general public. In order to give the widest dissemination of this Civil Emergency Order to the public, as many other available means as may be practical shall be used, including but not limited to posting on public facilities and public address systems. SMC 10.02.100.

SECTION 7:

This Civil Emergency Order shall immediately, or as soon as practical, be filed with the City Clerk for presentation to the City Council for ratification and confirmation, modification or rejection, and if rejected this Civil Emergency Order shall be void. The Council shall consider the statements set forth in SMC 10.02.025 and may, by resolution, modify or reject the order. If the City Council modifies or rejects this Civil Emergency Order, said modification or rejection shall be prospective only, and shall not affect any actions taken prior to the modification or

Order-Establishing Prohibited Items - Page 2
rejection of this Civil Emergency Order, as set forth in Seattle Municipal Code subsection 10.02.020.B. The Council shall endeavor to act on any order within 48 hours of its being presented to the Council by the Mayor.

DATED this 30th __________ day of May __________, 2020, at 5:00 a.m.

______________________________
JENNY A. DURKAN, Mayor
The City of Seattle